## Message Text

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E.O. 11652: N/A TAGS: ETRD

SUBJECT: YUGOSLAV INVESTMENT RESTRAINTS

- 1. SUMMARY: NEW YUGOSLAV LEGISLATION, INCLUDING REQUIREMENT FOR TWO-YEAR DEPOSIT ON MOST NON-MANUFACTURING INVESTMENTS, INCREASES FEDERAL AUTHORITY TO HOLD CAPITAL EXPENDITURES TO MANAGEABLE AMOUNTS AND CHANNEL FUNDS INTO PRIORITY NEEDS. END SUMMARY.
- 2. YUGOSLAV GOVERNMENT HAS PUT INTO EFFECT LEGISLATION WHICH WILL CURB INVESTMENTS IN MOST ACTIVITIES EXCEPT MANUFACUTIRNG. IN ADDITION TO SECURING SUFFICIENT INVESTMENT FUNDS FOR CAPITAL EXPENDITURES, OFFICIAL GAZETTE 34 OF JULY 25 ANNOUNCES, ANY INVESTOR WHO BEGINS A "NON-ECONOMIC" OR "NON-PRODUCING" PROJECT BEFORE DECEMBER 31, 1976, MUST LEAVE WITH THE NATIONAL BANK A TWO-YEAR (INTEREST-FREE) DEPOSIT EQUAL TO HALF THE REQUIRED EXPENDITURE.
- 3. NON-PRODUCING INVESTMENTS ARE DEFINED AS COMMERCIAL ACTIVITIES, DESIGNING ACTIVITIES, FILM PRODUCTION, BANKING, SOME FORMS OF INSUR-LIMITED OFFICIAL USE

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ANCE, CONSTRUCTION OF ADMINISTRATIVE BUILDINGS, SOCIAL PROJECTS, AND

## TRANSPORTATION PROJECTS AND FACILITIES.

- 4. THE DECREE PERMITS THE FEDERAL EXECUTIVE COUNCIL (FEC), IN AGREEMENT WITH REPUBLICAN AND PROVINCIAL AUTHORITIES, TO ESTABLISH CRITERIA FOR POSSIBLE EXCEPTIONS TO THE DEPOSIT REQUIREMENT. ANY ACTUAL EXCEPTION, HOWEVER, REQUIRES A SEPARATE FEC DECREE.
- 5. FUNDS REALIZED FROM INVESTMENT DEPOSITS WILL BE USED FOR CREDITS FOR PRIORITY "ECONOMIC" PROJECTS DESIGNATED BY REPUBLICS AND PROVINCES.
- 6. THE DEPOSIT REQUIREMENT FOLLOWS LEGISLATION ENACTED IN MID-JUNE ON SECURING PAYMENT FOR INVESTMENTS. THE JUNE LEGISLATION SHOULD ALSO RESTRAIN INVESTMENT. IN ADDITION TO COMBATTING ILLIQUIDITY, IT STRIKES AT INFORMAL CREDIT ARRANGEMENTS BETWEEN YUGOSLAV ENTERPRISES AND AT UNCOVERED INVESTMENTS. THE LEGISLATION PROHIBITS ENTERPRISES FROM PROCEEDING WITH AN INVESTMENT OF ANY TYPE UNTIL FEDERAL ACCOUNTANTS ARE SATISFIED AS TO THE TRUE COST AND THE AVAILABILITY OF DISPOSABLE RESOURCES OR FIRM CREDITS FOR THE PROJECT. IT ESTABLISHES ADMINISTRATIVE CONTROLS WHOSE PROCEDURAL COMPLICATIONS (WITH CRIMINAL PENALTIES FOR NON-COMPLIANCE) SHOULD IN THEMSELVES SLOW INVESTMENT DECISIONS.
- 7. COMMENT: THE RESTRAINTS ON INVESTMENT SHOW YUGOSLAV DETERMINATION TO KEEP THE ECONOMY IN ORDER AND, WHEN SELF-MANAGEMENT PROCEDURES ARE NOT UP TO THE JOB. TO EMPLOY APPROPRIATE LEGISLATIVE AND ADMINISTRATIVE RESTRICTIONS. DECENTRALIZATION AND COMPETITION BETWEEN REPUBLICS AND ENTERPRISES HAVE COMPLICATED EFFORTS TO REGULATE INVESTMENTS. THOUGH NEW LEGISLATION WILL OPERATE WITH A LAG, IT INCREASES FEDERAL AUTHORITY TO KEEP CAPITAL EXPENDITURES WITHIN MANAGEABLE AMOUNTS AND TO CHANNEL FUNDS INTO MOST IMPORTANT NEEDS. THERE WILL BE EXCEPTIONS TO THE DECREE ON DEPOSITS, SINCE IT IMPOSES THE REQUIREMENT ON SOME URGENT INFRASTRUCTURE NEEDS, BUT REPUBLICS CANNOT TAKE UNILATERAL ACTION. WE ANTICIPATE THAT (A) EXCEPTIONS WILL BE GRANTED SLOWLY AND RELUCTANTLY, (B) THE DEPOSIT REQUIREMENT WILL FORCE POSTPONEMENT OF MANY NON-ECONOMIC INVESTMENTS, AND (C) ADMINISTRAIVE CONTROLS MAY DELAY EVEN SOME IMPORTANT PROJECTS. SII BERMAN

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